Clermont Senior Services
Report to the
Board of County Commissioners
2020



Cindy Gramke, Executive Director/CEO 513.724.1255 Lisa Jackson, Chair, Board of Trustees Bob Hobson, Chair-Elect





Exists to:

Provide a broad range of in-home services to keep seniors living safely in their own homes for as long as possible, delaying nursing home placement, and saving taxpayers:

• At one-third the cost of nursing homes, independent living rapidly racks up savings. In-home services saves taxpayers an average of \$5000+ per month for every frail senior receiving Medicaid-funded nursing home care.\*

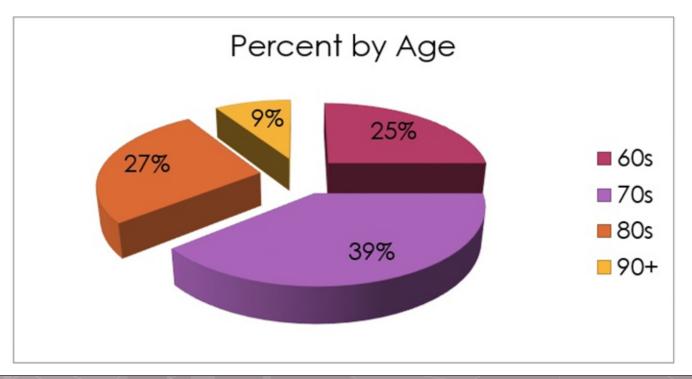
## Clermont Senior Services Focuses On:

- A BIAS TO SERVE
- PERFORMANCE EXCELLENCE
- BEING CAREFUL AND RESPONSIBLE STEWARDS OF TAXPAYER and DONOR DOLLARS
- CONTINUOUS ASSESSMENT OF NEED
- PROTECTING THE HEALTH, SAFETY AND WELL-BEING OF THE ELDERLY IN OUR COMMUNITY

#### Who We Serve

- Typical Customer
  - Female (68%)
  - Age 76
  - Lives alone
  - \$1,200 per month
- Youngest Age 60
- Oldest Age 108!!!





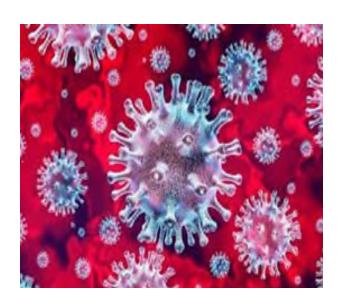
# 73% of ALL revenue for Services COMES DIRECTLY FROM From the Levy

Levy Revenue also serves as Local Match
OTHER THAN United Way, Rent,
Fundraising and Passport

Levy accounts for a real impact of 89% of total budget

LEVY IS THE PAYOR OF LAST RESORT

## CORONAVIRUS 2020



## 2020

## THE HEROES: Front Line Workers

Every employee worked every day since the beginning of the pandemic, unless quarantined.

### COVID-related Impact

Operations never ceased, but were drastically affected by the pandemic

5,091 individuals received services in 2020 (compared to 6,361 in 2019)

At the onset, leadership staff met daily to assess the current environment and modify service delivery accordingly

Safety Protocols were put into place and necessary trainings occurred

#### HARDEST HIT

#### **ADULT DAY SERVICES**

Governor DeWine issued an Order that all Adult Day Services Centers and Senior Centers Close on March 17, 2020

Typical Day in 2019



#### Adult Day Services 2019











Reopening of ADS did not occur until December 14, 2020; Reclosed on December 21 and did not reopen again Until January 11, 2021.

Staff AND ADS participants were required to be tested once every two weeks

In 2020, 109 individuals received only 13,784 hours of service,

Compared to

160 individuals received 67,577 hours of service in 2019

Failure to Thrive became a very real fear for the Families of those attending ADS

#### **ZOOMing!** With ADS





#### ADS TRANSFORMED







#### The Clermont Community stepped forward with pure generosity

Financial Gifts of \$13,580 In-kind gifts of \$26,706.53

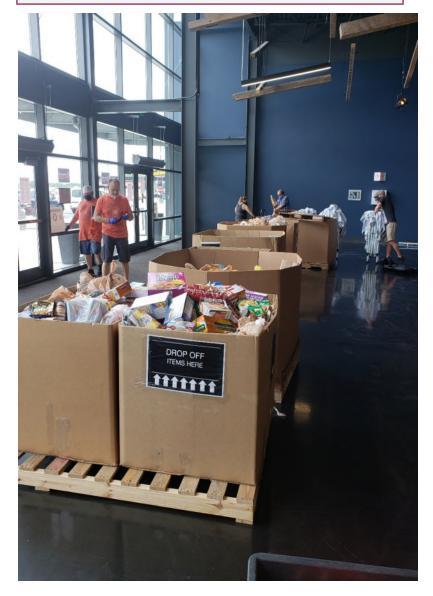
146 donors, many of whom gave multiple times701 requests for items; 493 older adults served.NO ONE WAS TURNED AWAY

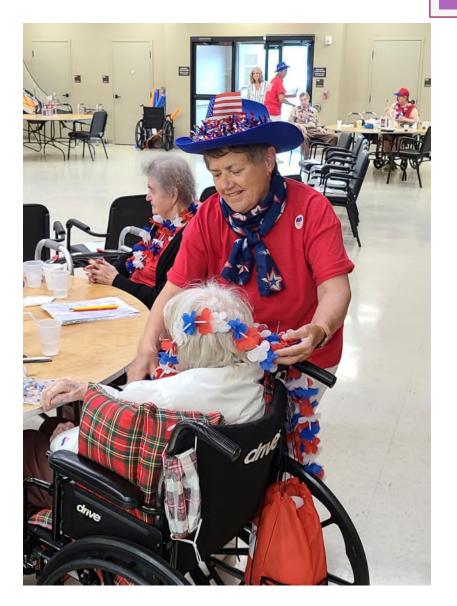


#### Community Donations!









With the lifting of the Governor's Orders, ADS is finally beginning to return to some level of "normalcy" and lots of fun!



#### Home Care

#### **Program Overview**

Home care is the largest service provided by Clermont Senior Services and improves the safety and quality of life of frail older adults by providing assistance with personal care services and light housekeeping.

1,533 older adults served in 2020
Total Home Care Hours: 70,3354
Compared to:
1,718 individuals served in 2019; Total Home Care Hours: 84,403

FUNDING SOURCES: LEVY, TITLE III, PASSPORT/MY CARE OHIO, UNITED WAY



#### Home-Delivered Meals

#### **Program Overview**

Home-delivered meals are intended to prevent malnutrition, which studies have shown to be an underlying cause of chronic illness and hospital admissions for many older adults.



775 home-bound seniors served 97,593 Home-Delivered Meals in 2020

Compared to

634 home-bound seniors were served 81,110 Home-Delivered Meals in 2019

A 121.99% increase from 2019 to 2020

Prior to COVID, an average of 80% of all Meals-on-Wheels are delivered by volunteers, thereby leveraging levy dollars further into services.

Volunteers did not deliver meals during the pandemic. All meals were delivered by CSS drivers.

FUNDING SOURCES: LEVY, PASSPORT/MY CARE OHIO, UNITED WAY

Home Safety Repair Program





Home Safety Repair Program

3,117 hours of service to 219 seniors in 2020 Compared to:

2,175 hours of service to 252 seniors in 2019



\*The person managing this program is a case manager and, therefore, that person's staffing expenses go through Case Management. Grant funds assist in purchasing materials and for emergency funding for senior residents. Those funds are non-operating. Sources include: Ohio Department of Development Home Repair Grant, Bradof Foundation, FHLB Carol Peterson Grant and Greater Cincinnati Foundation for the Aged.

#### Home Safety Repair Program

#### Before:





After:





#### Case Management

#### **Program Overview**

Case Management is a person-centered care coordination model that promotes an individual's ability to live independently through a process that includes the development of a care plan by skilled case managers and tailored to the person's needs, directly relating to home care and home-delivered meals, but also reaches, by referral, across the scope of direct services provided by Clermont Senior Services and outside formal/informal providers.

In-home assessments were put on-hold from the beginning of the pandemic through the year. All assessments were done by phone.

2020	15,094 hours provided to 3,189 individuals
	Compared to:
2019	16,757 hours provided to 3,234 individuals

**FUNDING SOURCES:** LEVY, TITLE III, CLERMONT COUNTY DJFS (APS), CLERMONT COUNTY PROBATE COURT (Guardianships)

#### Lifelong Learning Centers (Senior Centers)

#### **Program Overview**

Like the Adult Day Services Center, the Lifelong Learning Centers were closed by Governor's Orders on March 17, 2020 and given permission to open September 19. However, the State did not provide the protocols until October, allowing us to reopen. *Upon re-opening, Staff had to be tested for COVID once a week.* 

The Centers provide for continuing lifelong learning, volunteer opportunities and socialization. Clermont Senior Services operates two fully-functioning 5-day-a-week Lifelong Learning Centers; one at the Union Township Civic Center, and one at the Miami Township Civic Center. Some traditional activities are also offered at the latter.

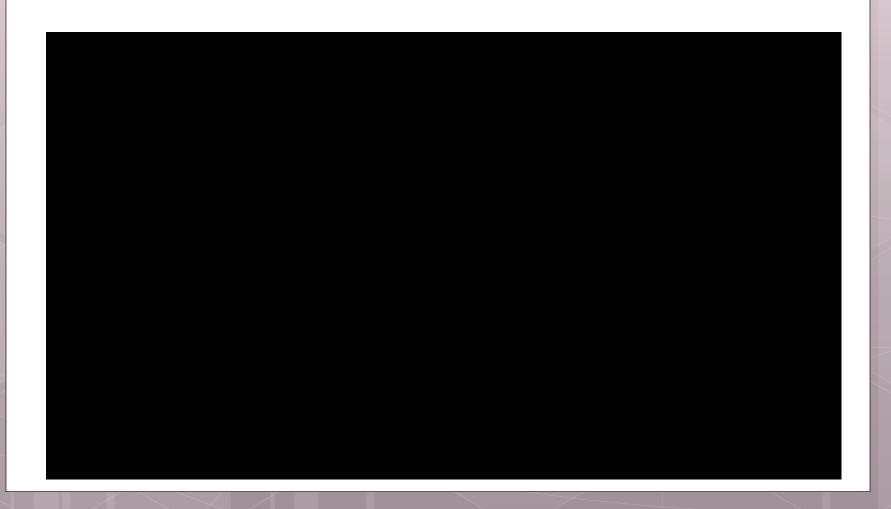
2020: 4,987 visits from 592 older adults

Compared to

2019: 26,463 visits from 961 older adults

**FUNDING SOURCES:** LEVY, VIP Memberships and Class Fees that help offset the cost of programming.

## Cooking with Gary





#### Congregate (On-Site Center) Meals

#### **Program Overview**

Congregate Meals are available and targeted to Clermont County residents who are 60 years of age and older and are offered at the Lifelong Learning Center located in Miami Township. Miami Township Lifelong Learning Center, open five days a week, offers congregate meals on Tuesday and Friday. The Bethel Center was open January through March 10, 2020, but has not reopened. The purpose of the Congregate Meal program is to reduce hunger and food insecurity, encourage socialization, and promote the health and well-being of older individuals. The meals offered provide 1/3 of the recommended dietary allowance for older adults.

2020 Congregate Meals

2,470 Meals for 147 seniors

Compared to:

2019 Congregate Meals 11,835 Meals for 292 seniors

**FUNDING SOURCES:** LEVY, TITLE III, CUSTOMER DONATIONS

#### Specialized Medical Transportation and Other Transportation Services

#### **Program Overview**

Transportation is available for Clermont County residents who are 60 years of age and older and continues to be the most voiced priority among seniors. The ability to gain access to critical medical appointments and treatments, such as dialysis, accounts for this service having one of the top priorities of the services provided by Clermont Senior Services. Moreover, it is critical to the economic wellbeing of working family caregivers of those customers receiving medical transportation and Adult Day Services Center customers.

Clermont Senior Services also strives to provide personal rides, but the growing demand for medical transportation and workforce challenges have significantly curtailed that service.

25,984 trips for 1,018 seniors covering 371,166 miles

Compared to: 48,365 trips for 1,168 unduplicated seniors covering 647,178 miles

**FUNDING SOURCES:** LEVY, TITLE III, PASSPORT/MY CARE OHIO, UNITED WAY, RENT/CONTRACTED SERVICES, CUSTOMER DONATIONS, EQUIPMENT SALES

#### Transportation (Continued)











### 77 United States Veterans Received 1,902 medical rides in 2020

Compared to: 129 receiving 5,211 rides in 2019

## COVID VACCINATION CLINIC FOR LOW INCOME SENIOR HOUSING COMMUNITIES



#### COVID VACCINE CLINIC AT DIMMITT WOODS







#### Adult Protective Services and Guardianships

Part of the Case Management Department, APS and Guardianships function separate for reasons of case confidentiality. CSS is the exclusive contract provider with the Clermont County Department of Job and Family Services (CCDJFS) to perform investigations under the Ohio Revised Code for Adult Protective Services. The protection of the elderly is enhanced greatly by the ability of agency staff to immediately link those most at-risk seniors to

services. These referrals continue to increase significantly over the years. Moreover, the cases of financial exploitation have also increased more significantly rather than exponentially and can be, partially, attributed to financial exploitation by family members where narcotic and opiate addiction are present.



To provide a historical perspective, CCDJFS was conducting the investigations and had 103 reported referrals in 1999. CSS has been responsible for the investigations since 2000. Most significant is the escalation that began in 2008 in the following pattern:

2008	-	124 referrals
2016	-	257 referrals
2017	-	287 referrals
2018	-	448 referrals
2019	-	505 referrals for investigation
2020	-	479 referrals for investigation

We believe that the slight decline in the number of referrals in 2020 is as a direct result of seniors not allowing family members or others in their homes because of the threat of COVID.

The number of referrals and complexity thereof forced us to expand investigative staff from one full-time and two back-up investigators to two full-time and three back-up investigators in 2019, which continues to be needed.

Oversight is provided by the RN Director of Case Management, Home Care and Adult Protective Services.



APS is considered a priority service area for CSS.

CSS also continues to conduct guardianship investigations and serve guardianships under contract with Clermont County Probate Court.

95 guardianships were served in 2020, compared to 75 in 2019.

#### CLERMONT SENIOR SERVICES ANNOUNCES A NEW VOLUNTEER PROGRAM!!!

#### VOLUNTEER GUARDIAN PROGRAM

In cooperation with The Clermont County Probate Court and the Volunteer Resources Division of Clermont Senior Services, Volunteer Guardians are now being recruited and trained to serve as Guardians of Person for individuals unable to make decisions of wellbeing for themselves.

Volunteers serve when no family is available or able to assist them. Volunteer Guardians do not have financial responsibility for the person.

Individuals served by a Guardian are already residing in a nursing care facility or other group-care setting, and volunteers visit that individual once a month. A written report is required to be submitted to the Clermont County Probate Court following each visit.

All orientation, training, support are provided for. Paid mileage for monthly visits to facility where elder resides.

#### Volunteer Resources



#### **Program Overview**

The Clermont Senior Services Heart-to-Heart Volunteer Program is a vital resource for the agency, with many opportunities for individuals, families, civic groups, and churches to make a difference in the lives of senior citizens. Without the commitment of volunteers, Clermont Senior Services would not be able to fulfill its mission. Volunteering

is not just a service; it is self-enrichment and life event that develops long lasting, meaningful relationships. Volunteers choose how they wish to serve and participate in as many volunteer services as desired.

2020 – 388 volunteers provided 11,573 hours of service

Compared to:

2019 - 317 Volunteers provided 28,476 Hours of Service

**FUNDING SOURCES:** LEVY





Volunteers from TQL, as well as other area businesses and organizations, generously contributed their time to make cards for homebound seniors, helping them feel a little less isolated and confident that there are those who care about the seniors' health and wellbeing.

#### **Delivery of Service**

Volunteers give of themselves, freely, and contribute to the ability of the agency to leverage Levy funding. Since 2008, we have, strategically, expanded recruitment of volunteers. In 2008, volunteers delivered only 14% of home-delivered meals to 41% in 2011. In 2019, volunteers continued to deliver 77% to 80% of home-delivered meals to homebound individuals, thus significantly reducing the paid support meals delivery driver positions/hours, thereby further leveraging levy dollars into services.

COVID forced the temporary hold on volunteers delivering meals to home-bound seniors, but volunteers continued to work in other areas, such as Volunteer Shoppers, Guardians, assisting with the Pantry Delivery and Donations, Visiting Officers and others.

Volunteer Resources

Volunteers
also donated
their time
cleaning yards
and
transporting
donations for
the COVID
Emergency
Pantry







#### Low Income Senior HUD-202 Housing

Although *neither construction nor operations has ever been or is funded, in any way, by county levy funds*, Clermont Senior Services developed and sponsors seven HUD-202 affordable housing communities for low income seniors in Clermont County.

These communities total 264 units throughout Clermont County and are located in Goshen, Williamsburg, New Richmond, Felicity, Summerside, Amelia and Batavia. These beautiful facilities, each, have an on-site manager and resident manager and provide for a safe, healthy and affordable environment for them to live and enjoy the company of each other.

Housing continues to be a challenge.

At the end of 2020, there were 352 seniors on the waiting list for the 264 units developed by Clermont Senior Services.

#### Senior Housing



Batavia



Summerside



Goshen



Felicity



Williamsburg

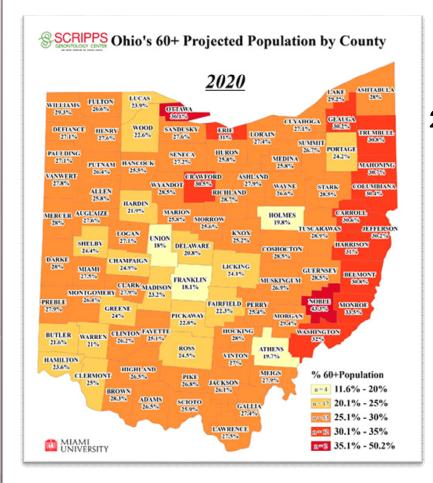


Amelia

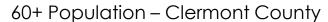


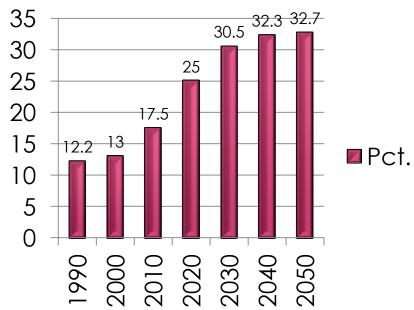
New Richmond

#### Projected Growth



The number of Clermont County residents age 60 and over is expected to increase by 23,101 in 2000 to a projected 51,138 in 2020. A 120 % growth in that time.





Clermont Senior Services continues its commitment to be responsible stewards of taxpayer dollars and seek ways to be the most we can be to help seniors remain living safely and in their own homes in Clermont County.



#### CLERMONT COUNTY BOARD OF COUNTY COMMISSIONERS PROPOSAL TO CREDIT RESIDENTIAL REAL PROPERTY TAXES PRESENTED JULY 14, 2021

#### Background

1. On November 3, 2020, 70.15% of the ballots cast by Clermont County voters supported and approved the Clermont County Children's Services Levy.1

- 2. On November 3, 2020, 65.87% of the ballots cast by Clermont County voters supported and approved the Clermont County Mental Health levy.2
- 3. On November 3, 2020, 72.62% of the ballots cast by Clermont County voters supported and approved the Clermont County Senior Services Levy.3
- 4. During calendar year 2020 sales tax revenues, during the year of the pandemic, increased by 4.5% from the levels of one year earlier.4
- 5. The Clermont County Auditor's Office recently completed a reappraisal of Clermont County property values for tax year 2020. The reappraised values resulted in a sharp increase in property values upon which real estate taxes are based. This increase in real estate valuations, effective January 1, 2021, in and of itself will result in an estimated increase in property taxes at the County level of 5.5 percent.<sup>5</sup> The total value of property valuation for tax year 2020 increased by \$281,783,820 from the total valuation of tax year 2019.6
- 6. In addition to approval of the County tax levies, on November 3, 2020, Union Township voters approved significant tax levies for Fire and Police by 64.27% and 55.74% of the votes cast respectfully. Additionally, voters within the West Clermont School District approved a significant school tax levy on March 17. 2020, by 52.66% of the votes cast.

Accordingly, the residents of Clermont County, the County's largest township (Union), and the County's largest school district have provided 100% of what the Clermont County Board of Commissioners, the Union Township Board of Trustees, and the West Clermont School District requested of its residents/constituents and more.

<sup>&</sup>lt;sup>1</sup> Clermont County Board of Elections, Official Election Results for November 3, 2020, general election.

<sup>2</sup> ld.

<sup>3</sup> ld.

<sup>&</sup>lt;sup>4</sup> Clermont County Board of Commissioners, Press Release dated December 18, 2020, announcing their December 16, 2020, approval of 2021 appropriations.

<sup>&</sup>lt;sup>5</sup> ld.

<sup>&</sup>lt;sup>6</sup> Clermont County Auditor's Office, valuations provided on July 8, 2021.

<sup>&</sup>lt;sup>7</sup> Clermont County Board of Elections Results for November 3, 2020, general election.

#### The American Rescue Plan Act ("ARPA")

- 1. On March 11, 2021, President Biden signed ARPA into law, which was more than five months after voters approved the County levies, the Union Township Fire Levy, and the Union Township Police Levy. Likewise, ARPA was enacted into law nearly one year after the West Clermont School District levy was passed and months after the Clermont County Auditor's Office completed its reappraisal of real property values for tax year 2020, which resulted in additional automatic increases in residential property taxes. ARPA funds were neither planned for nor expected at any level of state or local government.
- 2. Clermont County will receive \$40,096,219 in ARPA funds, The Ohio Township Association ("OTA") has determined that Union Township is eligible to receive an allocation of \$5,080,635.87, and the West Clermont School District will receive \$9,714,624 in its third round of federal stimulus funding. In aggregate, these two governmental units and this single school district will be receiving \$54,891,478.87 due to the ARPA enacted into law on March 11, 2021. These funds do not include nearly \$20 million in stimulus funds received by Clermont County in calendar year 2020 nor do they include two prior rounds of federal stimulus funds received by the West Clermont School District.

The above referenced funds are windfalls. As previously noted, they were not expected or planned for by the Clermont County Commissioners, the Union Township Board of Trustees, or the Board of the West Clermont School District. One hundred percent of these funds should rightfully be returned to the respective property owners of residential real property in the form of a tax credit or rebate (businesses and commercial interests have received various forms of stimulus payments associated with the pandemic and incentives).

- 3. The Biden Administration's attempt to impose a Tax Mandate regarding these funds (i.e., these funds shall not be to either directly or indirectly offset a reduction in net tax revenues resulting from a change in law, regulation, or administrative interpretation during the covered period that reduces any tax by providing for a reduction in a rate, a rebate, a deduction, a credit, or otherwise or delays the imposition of any tax or tax increase)<sup>8</sup> has been ruled unconstitutional.<sup>9</sup>
- 4. The Federal Court's Opinion and Order is controlling law in the State of Ohio. Specifically, the Court ordered a Permanent Injunction and enjoined the Secretary of the Treasury from seeking to enforce the Tax Mandate.<sup>10</sup>

<sup>8 42</sup> U.S.C. §802(c)(2)(A).

<sup>&</sup>lt;sup>9</sup> <u>State of Ohio v. Janet Yellen, Secretary of the Treasury, et al.</u>, No. 1:21-cv-181, United States District Court, S.D. Ohio, Western Division (July 1, 2021).

<sup>&</sup>lt;sup>10</sup> Id. at page 21.

5. Defying the Biden Administration's Tax Mandate and anticipating that the Tax Mandate would eventually be ruled unconstitutional, the Ohio Legislature and Governor DeWine enacted a two-year state budget on June 30, 2021, that includes a \$1.64 billion income tax cut.

#### **Constituent Expectations**

All three elected members of the Board of Commissioners of Clermont County as well as all three elected members of the Union Township Board of Trustees are Republicans. Each is an active member of the Clermont County Republican Party and the majority, if not all, are elected or appointed central committee members (public office) of the Clermont County Republican Party. Their respective campaigns have all sought the endorsement of the Republican Party and embodied Republican principles (e.g., limited government, fiscal restraint, lower taxes).

If local government retains the above referenced unplanned and unbudgeted funds, which belong to the people, the impacted taxpayers will pay twice. First, along with their children and grandchildren taxpayers will pay back these funds and interest charges of the federal government through eventual higher federal income taxes. In effect, they were given a future tax increase. Second, these funds will be spent by local government and there will be budget creep. When these funds end in 2022 local government will most likely claim a budget shortfall and seek tax increases to fill the eventual tax gap at the county, township, and school level through increased local taxes.

The current situation at hand presents and test several fundamental issues:

- 1. Do the above referenced funds belong to the people or do they belong to government? Do local government policymakers have a fundamental philosophy that government exists to serve the people, or do we have a local governmental philosophy that the people are to serve government?
- 2. Are we fiscally conservative and adhere the principle of limited government or do we believe in increasing the role of government and the related philosophy that government knows what is best for us? In an address to Congress, President Reagan stated that "Congress spends money like drunken sailors, but that is not fair to drunken sailors they spend their own money."
- 3. Do we trust the people with their money and their individual and collective decision-making regarding how much local government they want or not?

#### <u>The Board of Commissioners of Clermont County Is Requested to Enact the</u> Following:

Legislation requiring that 100% of any pandemic-related funds received from or through government (federal, state) or any agency thereof, directly or indirectly, including but not limited to the \$40,096,219 in funds available to Clermont County from but not limited to the ARPA, be rebated to, or credited to the residential real estate property owners within Clermont County proportionally and without delay.

The above legislation will help prevent budget creep at the county level, provide these funds back to residents who will eventually be required to pay for these funds through increased federal taxes in the future, lessen the burden on all residents (particularly seniors and those on fixed incomes), and lessen the property tax burden on residential lessors and thereby decrease the potential for or ameliorate the need for related rent increases.

With respect to tax burdens and the capacity of Clermont County residents to pay sharp increases in local taxes, it should be noted that The Federal Reserve Bank of New York reported on July 12, 2021, the public's expectation of inflation a year from now surged to 4.8% (7.1% for food, 9.2% for gasoline) in June, the highest level in a survey that dates back eight years. In contrast, households expect higher levels of income, at a 3% increase a year from now.<sup>11</sup>

<sup>&</sup>lt;sup>11</sup> Wall Street Journal, July 13, 2021, page 2.